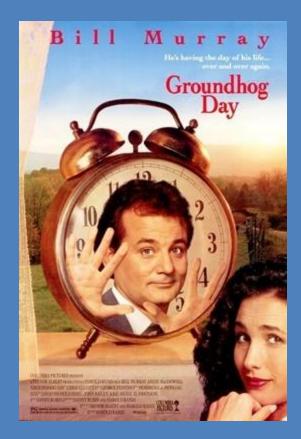
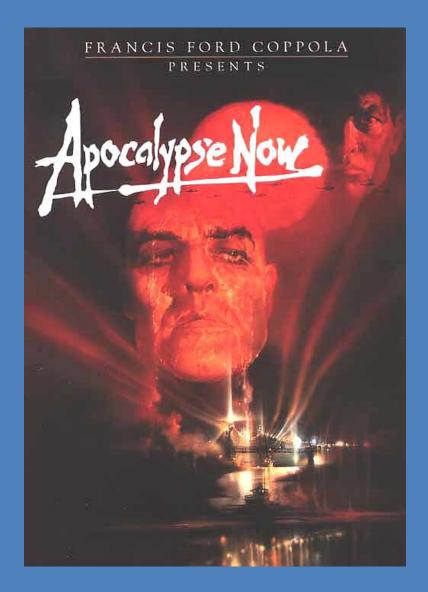
From Groundhog Day to World War Z to Apocalypse "Not Right" Now: A Better Path to Sustainable Health Policy Reform

Tom Miller American Enterprise Institute November 13, 2013 Solutions Summit, Washington Policy Center







Where We Are with Obamacare

- Piling up negatives:
- ✓ Costs
- ✓ Resistance
- ✓ Delays, distortions, deals, disguises
- ✓ Exceptions are the rule?
- ✓ Get me "rewrite?"
- ✓ Living off the land

Checking the Vital Signs for Obamacare

- Rocky implementation, failure to launch
- Marketing vs. product development = few sales
- In between campaign seasons, execution is hard
- Politically driven implementation
- Promises meet up with performance accountability
- False pricing, missing footnotes, dropping the masks
- Taking responsibility, but not "the blame"

Obamacare Exchanges: Not Dead Yet

- Claims to be getting better
- Feeling fine
- Thinking about going for a walk

Sales Returns for a Dead Norwegian Blue Parrot?



Neither Repealed Nor Replaced

- Unpopular as ever
- Overturning permanent law is hard
- Whatever doesn't kill me makes me ????

Undead (for Life???)



The Inevitable Was Unavoidable

- Features, not bugs
- Hostile takeovers require stealth and staging
- Worst nightmares:
 - Visible victims, losses before gains
- The visible head pats of top-down paternalism
- Butterfly bandages or butterfly effect?
- Chain reactions & meltdowns

An Evolving Political Landscape

- Debt horrors receding (for now)
- Health spending trajectory
- Playing the expectations game
- Health industry changes
- Regulation-induced innovation vs. work arounds
- Narrow networks, high cost sharing, Medicaid lite
- Flammable firewalls (ERISA, ESI offers)
- A different kind of competition

Sectoral Competition Within the Health Care Industry under ACA



Political Takeaways

- Tarnishing the "bigger government" brand
- Quacking and limping toward next election season
- Cover for "separating equilibria" (Senate D's up for re-election)
- Tradeoffs shutting down govt for two weeks vs. losing promised insurance for a year?
- Blame-shifting tactics
- Public opinion -- still mixed, though negative

Near-Term Opposition Tactics

- Delegitimize -- poor execution, treatment side effects
- Handicap administration, state opt outs
- Highlight unfairness, inconsistencies, contradictions
- Focus on patients, not just business burdens
- Nibble away, choose less appealing hostages
- Individual mandate, congressional coverage, taxes, privacy, exchanges' scope & powers
- Preserve and expand lifeboats and tunnels
- Assemble countervailing interests

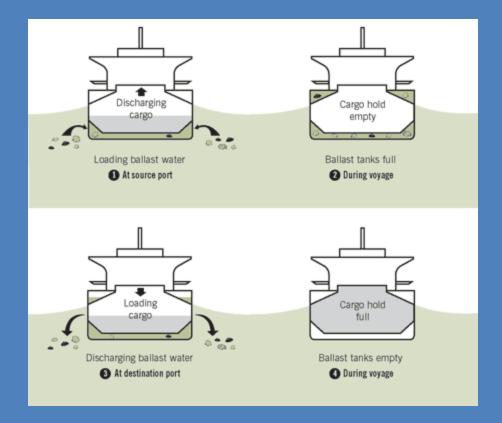
Medium-Term Reassessment: Deregulate, Rollback, Rebalance

- Privatizing political health "markets"
- Scaling back subsidies
- Shooting the wounded ACA provisions
- Delay, then what?
- Moderating state-level resistance
- Elections matter, too

Countervailing Responses

- Short-term grandfathering
- Stretching out open season
- •Autoenrollment
- Honor system subsidies
- Expand state exchange beachheads
- Medicaid to the max
- Lighten the load

Restoring Political Ballast



Next Shoes to Drop?

- Court challenges (federal exchange subsidies)
- Provider networks
- SHOP exchanges
- Moderating state-level resistance
- Surge in Amish population?
- Privacy & security of online info

Beware of Obamacare Con Artists? "You can keep your plan, period."



Reality Check Lessons

- Rooting for failure
- Just saying no
- Simple fiscal formulas
- One-way Medicaid federalism
- Playing the other Santa Claus





NOT ENOUGH

Lessons

Timing & pace matter (different speeds)

- Transition from ESI to personalized individ mkt
- Medicare fiscal reform off pause control
- Respect consumer risk aversion & desire for predictability

Reality Check Lessons: Policy Reform ADD

- Safety net ceilings & floors
- Under the hood: health delivery system
- Better info for new decision makers
- Expand the toolbox & portfolio
- Putting health policy in context

Longer-Term: Answer "Why" Before "How"

Opportunity for everyone to do betterReflect & reinforce values

- Improve health
- ✓ Patient-driven
 - Accountable
- Balance with other needs
- Simplify for real people

Beyond Politics, 24-7-365

- Not just "politics" and who wins & loses
- Public sector overload
- Lighten up those dead-weight losses
- More new entry and competition w/o cronyism

Seeing A Different World

- Incentives vs. compulsion
- Equal opportunity vs. equal results
- Less politics, more markets
- Pro-market vs. pro-business
- Independent achievers vs. dependent victims
- Reward results vs. manage processes
- Causes & consequences: costs vs. coverage
- Floors vs. ceilings

Basic Building Blocks

- Defined contribution financing (all subsidies)
- Retarget, protect most vulnerable
- HRP \$\$\$, continuous coverage incentives
- Information, incentives, innovation
- Beyond health insurance: the bigger picture

DC Deliverables

- Change the locus of decision making
- Public dollars start with beneficiary/patient
- Neutralize misincentives
- Expand positive incentives to:
 - Seek and produce information
 - Maximize value (beyond just health coverage)
 - Reward better performers
 - Customize & personalize, tradeoffs, trade-ups
- Information-based regulation
- Re-integrate public and private systems
- Real connections -- willing buyers & sellers

The Ordeal of Change: Getting under the Hood

- Unlock & rebalance: resources, roles, expectations
- Getting beyond a common rhetoric
- National goals, local trial & error
- Payment incentives can nudge
- Only practitioners deliver
- Beneficiaries choose agents & partners
- Admit what we don't know
- Pay more OOP for what works better or is more wanted

Incomplete: The Bigger Picture

- Reversing the dependency ratio
- Rebuilding human & health capital
- Improving health outside the doctor's office (social determinants, self-help)
- Beyond insurance: making care cheaper, better, quicker
- Supply-side expansion (scope of practice, telemedicine, competition policy)
- Competing for efficiency, w/o bonuses
- Saving money, or improving value?
- Accountability: to patients or politicians?

The Ordeal of Change: Reality Checks for Tougher Calls

- Stop subsidizing the middle class
- Bring regulatory cross-subsidies on budget
- Adjustments add complexity & transition time
- Cost of Medicaid mainstreaming
- Slower path to coverage neutrality
- Defaults for disengaged
- Competition is disruptive
- Public wants "real problems" fixed, w/o "real solutions"