

# **POLICY NOTE**

# Initiative 124: Imposing restrictive new wage, workload and hiring regulations on hotel employers in Seattle

By Erin Shannon
Director, Center for Small Business and Labor Reform

October 2016

## **Key Findings**

- Initiative 124 would impose an expansive new set of labor standards on certain hotel employers operating in the city of Seattle.
- 2. Labor unions supporting Initiative 124 say the measure is about protecting the health and safety of hotel workers. However, the measure also includes union-style labor standards that have nothing to do with the safety of hotel workers.
- 3. Hotel employers would be responsible for prevention, in-house reports, and the refusal of service to alleged perpetrators of violent acts, such as sexual assault or harassment; in essence, they would become de facto law enforcement. Employers would be forced to ban guests based on the unsubstantiated claims of workers.
- 4. Initiative 124 would significantly expand the health benefit requirements hotel employers must currently provide workers under the federal Affordable Care Act.
- 5. Under Initiative 124, if a hotel changes ownership, the new hotel employer would be required to give employees of the outgoing hotel first priority for employment.
- Hotel employers whose workers are unionized would be exempt from the burdensome provisions of Initiative 124
- Hotel employers must maintain detailed records for each worker currently employed and for each former worker.
- 8. Initiative 124 would single out hotel employers for compliance with a restrictive set of one-size-fits-all labor regulations that appear to have little to do with protecting the health and safety of hotel workers and everything to do with benefiting the UNITE HERE Local 8 union that drafted and sponsored the measure.

#### Introduction

The union-drafted Initiative 124, called the Seattle Hotel Employees Health and Safety Initiative, would impose an expansive set of new work restrictions on certain hotel employers operating in the city.

The labor unions supporting Initiative 124 say the measure is about protecting the health and safety of hotel workers with mandates that would implement new worker restrictions and limit how many rooms housekeepers can clean during a shift. However, the measure also includes a variety of restrictive, union-style labor standards that have nothing to do with worker safety.

Undermining supporters' claims that Initiative 124 is needed to protect the health and safety of hotel workers is the provision exempting unionized employers from most of the regulations. Also undermining the measure is the provision that would allow workers to violate certain "safety" rules in exchange for higher pay.

The one-size-fits-all regulations that Initiative 124 would mandate are over-reaching, unnecessary and would ultimately harm hotel workers, hotel guests and hotel employers.

# **Background**

Initiative 124 was drafted by UNITE HERE Local 8, a union representing Washington and Oregon workers in hotel, restaurants, food service and airport concession jobs. The union represents 16 percent of Seattle's hotel workers. Membership is mandatory. All Local 8-covered workers are forced to pay union dues or agency-fees as a condition of employment.

The scope of Initiative 124 is unprecedented. The measure would go much further than any ordinance in the nation currently in effect or under consideration.

# **Policy Analysis**

Initiative 124 would require hotel employers of certain sizes to comply with a broad set of new labor regulations, listed under four "parts." Union employers would be exempt from complying with all provisions except those in "Part 1," which regulates how hotel employers handle allegations of harassment or assault by hotel guests.

# Part 1: Recording and Responding to Allegations of Violent Crimes

Hotel employers would be responsible for prevention, in-house reports, and the refusal of service to alleged perpetrators of violent acts, such as sexual assault or harassment; in essence, they would become de facto law enforcement. Employers



Erin Shannon is director of WPC's Center for Small Business and Labor Reform. Before joining Washington Policy Center in 2012, she was the Public Relations director of Washington state's largest pro-small business trade association, and was formerly a Legislative Correspondent for U.S. Congressman Randy Tate in Washington, D.C. Over the past 15 years Erin has appeared regularly in print, broadcast and radio media. She was a recurring guest on ABC's "Bill Maher's Politically Incorrect" until the show's cancellation in 2002, and participated in a live, on-stage version of Politically Incorrect in Seattle with Bill Maher. Erin has served as the spokesperson for several pro-small business initiative campaigns including Referendum 53, repealing increases in unemployment insurance taxes; Initiative 841, repealing the state's ergonomics rule; and Initiative 1082, to end the state's monopoly on workers' compensation. Erin holds a bachelor's degree in political science from the University of Washington.

Washington Policy Center is an independent research organization in Washington state. Nothing here should be construed as an attempt to aid or hinder the passage of any legislation before any legislative body.

Published by Washington Policy Center © 2016

washington policy.org 206-937-9691

would be prohibited from reporting such alleged incidences to the police without the worker's permission, and would be forced to ban guests based on the unsubstantiated claims of workers.

### Part 2: Restricting Workloads or Paying Higher Wages

Initiative 124 would set new limits on how many square feet and the number of rooms hotel workers could clean in a shift, unless the worker is paid time and a half. If a hotel employer is willing to pay a higher wage, then it is okay for workers to clean beyond the limits specified in the measure as safe.

#### Part 3: Expanding Health Care Benefits

Initiative 124 would require "large hotels" to provide "low-wage" employees with a "gold-level" health benefit plan or pay a minimum monthly stipend of at least \$200. Initiative 124 would significantly expand the health benefit requirements hotel employers must currently provide workers under the federal Affordable Care Act.

# Part 4: Hiring Requirement

Under Initiative 124, if a hotel changes ownership, the new hotel employer would be required to give employees of the outgoing hotel employer first priority for employment. New hotel employers could not hire any workers off the street, or even transfer their own workers from another location for the first six months of operation.

Hotel employers would be required to maintain detailed records for each worker currently employed and for each former worker. The records must include each workers' hourly rate of pay for each work week; the amount of any additional wages paid to offset the cost of health insurance each month; and, the total square footage of guest rooms cleaned, the number of "strenuous room cleanings," the number of hours worked, and the employee's gross pay, on a daily basis. The employer must keep these records for at least three years.

#### **Conclusion**

The scope of Seattle's Initiative 124 is much broader than proposed in any other jurisdiction in the country. The measure would single out hotel employers with a restrictive set of one-size-fits-all labor regulations that have little to do with protecting the health and safety of hotel workers and much to do with financially benefiting the union that drafted the measure.

The inclusion of an exemption for unionized hotel employers, as well as the inclusion of a provision allowing a heavier workload for employees in exchange for higher pay, undermines claims that Initiative 124 is designed to protect the health and safety of hotel workers. The measure incentivizes employers to unionize to avoid the regulations. And the fact the measure includes a variety of labor standards that have nothing to do with the health or safety of hotel workers, reveals the union's self-serving goal of imposing union-style mandates on Seattle's hotel industry.

Public proposals like Initiative 124 that target certain industries and provide special carve outs are unfair and serve the private interests of union executives, but they do not serve the interests of the public.

This publication is a summary of a full study on Initiative 124. To access the full study, go to www.washingtonpolicy.org